INDIAN ECONOMIC DEVELOPMENT

TEXTBOOK FOR CLASS XI



राष्ट्रीय शैक्षिक अनुसंधान और प्रशिक्षण परिषद् NATIONAL COUNCIL OF EDUCATIONAL RESEARCH AND TRAINING

First Edition

February 2006 Phalguna 1927

Reprinted

October 2006 Kartika 1928 December 2007 Pausha 1929 December 2008 Pausha 1930 January 2010 Pausha 1931 January 2011 Pausha 1932 March 2012 Phalguna 1933 January 2013 Pausha 1934 January 2014 Pausha 1935 December 2014 Pausha 1935 February 2016 Magha 1937 January 2017 Magha 1938 January 2018 Magha 1939

PD 300T HK

© National Council of Educational Research and Training, 2006

₹ 85.00

Printed on 80 GSM paper with NCERT watermark

Published at the Publication Division by the Secretary, National Council of Educational Research and Training, Sri Aurobindo Marg, New Delhi 110 016 and printed at Karnal Print & Pack Cluster Pvt. Ltd., Plot No. 1, 2 & Part of 3, Sector-37 HSIIDC, Karnal 132 001 (Haryana)

ISBN 81-7450-551-2

ALL RIGHTS RESERVED

- No part of this publication may be reproduced, stored in a retrieval system or transmitted, in any form or by any means, electronic, mechanical, photocopying, recording or otherwise without the prior permission of the publisher.
- This book is sold subject to the condition that it shall not, by way of trade, be lent, re-sold, hired out or otherwise disposed of without the publisher's consent, in any form of binding or cover other than that in which it is published.
- The correct price of this publication is the price printed on this page, Any revised price indicated by a rubber stamp or by a sticker or by any other means is incorrect and should be unacceptable.

OFFICES OF THE PUBLICATION DIVISION. NCERT

NCERT Campus Sri Aurobindo Marg New Delhi 110 016

108, 100 Feet Road Hosdakere Halli Extension Banashankari III Stage Bengaluru 560 085

Navjivan Trust Building P.O.Navjivan Ahmedabad 380 014

CWC Campus Opp. Dhankal Bus Stop

Panihati Kolkata 700 114

Publication Team

CWC Complex Maligaon Guwahati 781 021 Phone : 011-26562708

Phone : 080-26725740

Phone: 079-27541446

Phone : 033-25530454

Phone : 0361-2674869

Head, Publication Division	: M. Siraj Anwar			
Chief Editor	: Shveta Uppal			
Chief Business Manager	: Gautam Ganguly			
Chief Production Officer (Incharge)	: Arun Chitkara			
Assistant Editor	: Ram Niwas Bharadwaj			
Production Assistant	: Mukesh Gaur			
Cover and Illustrations Sarita Verma Mathur				

Foreword

The National Curriculum Framework (NCF) 2005, recommends that children's life at school must be linked to their life outside the school. This principle marks a departure from the legacy of bookish learning which continues to shape our system and causes a gap between the school, home and community. The syllabi and textbooks developed on the basis of NCF signify an attempt to implement this basic idea. They also attempt to discourage rote learning and the maintenance of sharp boundaries between different subject areas. We hope these measures will take us significantly further in the direction of a child-centred system of education outlined in the National Policy on Education (1986).

The success of this effort depends on the steps that school principals and teachers will take to encourage children to reflect on their own learning and to pursue imaginative activities and questions. We must recognise that, given space, time and freedom, children generate new knowledge by engaging with the information passed on to them by adults. Treating the prescribed textbook as the sole basis of examination is one of the key reasons why other resources and sites of learning are ignored. Inculcating creativity and initiative is possible if we perceive and treat children as participants in learning, not as receivers of a fixed body of knowledge.

These aims imply considerable change in school routines and mode of functioning. Flexibility in the daily time-table is as necessary as rigour in implementing the annual calendar so that the required number of teaching days are actually devoted to teaching. The methods used for teaching and evaluation will also determine how effective this textbook proves for making children's life at school a happy experience, rather than a source of stress or boredom. Syllabus designers have tried to address the problem of curricular burden by restructuring and reorienting knowledge at different stages with greater consideration for child psychology and the time available for teaching. The textbook attempts to enhance this endeavour by giving higher priority and space to opportunities for contemplation and wondering, discussion in small groups, and activities requiring hands-on experience.

The National Council of Educational Research and Training (NCERT) appreciates the hard work done by the textbook development committee responsible for this book. We wish to thank the Chairperson of the advisory group in Social Sciences, Professor Hari Vasudevan and the Chief Advisor for this book, Professor Tapas Majumdar for guiding the work of this committee. Several teachers contributed to the development of this textbook; we are grateful to their principals for making this possible. We are indebted to the institutions and organisations which have generously permitted us to draw upon their resources, material and personnel. We are especially grateful to the members of the National Monitoring Committee, appointed by the Department of Secondary and Higher Education, Ministry of Human Resource Development under the Chairpersonship of Professor Mrinal Miri and Professor G.P. Deshpande, for their valuable time and contribution. As an organisation committed to systemic reform and continuous improvement in the quality of its products, NCERT welcomes comments and suggestions which will enable us to undertake further revision and refinement.

New Delhi 20 December 2005 Director National Council of Educational Research and Training

TEXTBOOK DEVELOPMENT COMMITTEE

CHAIRPERSON, ADVISORY COMMITTEE FOR TEXTBOOKS IN SOCIAL SCIENCES AT HIGHER SECONDARY LEVEL

Hari Vasudevan, *Professor*, Department of History, University of Calcutta, Kolkata

CHIEF ADVISOR

Tapas Majumdar, *Emeritus Professor*, Jawaharlal Nehru University, New Delhi

MEMBERS

Bharat C. Thakur, *PGT*, Government Pratibha Vikas Vidyalaya, Surajmal Vihar, Delhi

Gopinath Perumula, *Lecturer*, Tata Institute of Social Sciences, Mumbai Jaya Singh, *Lecturer*, DESS, NCERT, New Delhi

Nishit Ranjan Das, PGT, New Alipore Multipurpose School, Behala, Kolkata

Naushad Ali Azad, *Professor*, Department of Economics, Jamia Millia Islamia, New Delhi

Neeraja Rashmi, Reader, DESS, NCERT, New Delhi

Rama Gopal, *Professor*, Department of Economics, Annamalai University, Annamalai Nagar, Tamil Nadu

Pratima Kumari, Lecturer, DERPP, NCERT, New Delhi

Poonam Bakshi, *Senior Lecturer*, Department of Economics, Punjab University, Chandigarh

R. Srinivasan, S.G. Lecturer, Department of Economics, Arignar Anna Government Arts College, Villupuram, Tamil Nadu

Sabitha Patnaik, *PGT*, Demonstration School, Regional Institute of Education, Sachivalaya Marg, Bhubaneswar

Sharmista Banerjee, Headmistress, Bidya Bharti Girls High School, Kolkata

MEMBER-COORDINATOR

M.V. Srinivasan, Lecturer, DESS, NCERT, New Delhi

ACKNOWLEDGEMENTS

Many friends and colleagues have helped in preparing this textbook. The National Council of Educational Research and Training acknowledges M. Karpagam, *Lecturer*, Department of Economics, Meenakshi College, Chennai; J. John, *Director*, Centre for Education and Communication, New Delhi; Pratyusa K. Mandal, *Reader*, DESS, NCERT, New Delhi; Nandana Reddy, *Director* (Development), Concern for Working Children, Bangalore; V. Selvam, *Research Scholar*, Centre for Study of Regional Development and Satish Jain, *Professor*, Centre for Economic Studies and Planning, Jawaharlal Nehru University, New Delhi; Proja Kapoor, Modern School, Barakhamba Road, New Delhi; Priya Vaidya, Sardar Patel Vidyalaya, Lodhi Estate, New Delhi; and Nalini Padmanabhan, DTEA Senior Secondary School, Janakpuri, New Delhi for providing their feedback and inputs.

The Council expresses its gratitude to Jan Breman and Parthiv Shah for using photographs from their book, Working in the mill no more, published by Oxford University Press, Delhi. Some stories were taken from the book, Everybody Loves a Good Drought, authored by P. Sainath and published by Penguin Books, New Delhi. A photo relating to farmers committing suicides has been used from The Hindu. A few photographs and text materials on environmental issues have been used from the State of India's Environment 1 and 2 published by the Centre for Science and Environment, New Delhi. The Council thanks the authors, copyright holders and publishers of these reference materials. The Council also acknowledges the Press Information Bureau, Ministry of Information and Broadcasting, New Delhi; National Rail Museum, New Delhi for allowing to use photographs available in their photo library. Some photographs were given by S. Thirumal Murugan, Principal, Adhiyaman Matriculation School, Uthangarai, Tamil Nadu; John Suresh Kumar, Synodical Board of Social Service; Sindhu Menon of Labour File, New Delhi; R. C. Das of CIET, New Delhi; Renuka of National Institute of Health and Family Welfare, New Delhi. The Council acknowledges their contribution as well.

Special thanks are due to Savita Sinha, *Professor* and *Head*, Department of Education in Social Sciences and Humanities for her support.

The Council also gratefully acknowledges the contributions of Mamta and Arvind Sharma, *DTP Operators*; Neena Chandra, *Copy Editor*; Dillip Kumar Agasti, *Proof Reader*; and Dinesh Kumar, *Incharge Computer Station* in shaping this book. The efforts of the Publication Department, NCERT are also duly acknowledged.

How to use this Book

The main objective of this book, *Indian Economic Development*, is to expose the learners to some of the key issues facing the Indian economy. In this process, as young adults, they are expected to be sensitised about these issues, appreciate and learn to critically assess the role of the government in various economic spheres. The book also provides opportunities for knowing what economic resources are and how these resources are being utilised in different sectors. The learners are also exposed to numerical information relating to various aspects of Indian economy and India's economic policies. They are expected to develop analytical skills, interpret the economic events and visualise the economic future of India. Nevertheless, conscious effort has been made not to burden the learner with concepts and data.

With regard to various economic issues and trends, this book attempts to bring out alternative views on every issue so that students can engage themselves in well-informed debates. On completion of the course, *Indian Economic Development*, the learners are expected to acquire skills to understand macroeconomic events which occur around them, and to critically evaluate and interpret the relevant information provided by the media.

This course comprises of many activities with each chapter. The students have to carry out such activities under the guidance of their teachers. In fact, the role of the teacher in enriching the understanding of the Indian economy is greater in this course. The activities include



classroom discussions, collecting information from government documents such as Economic Survey, archival materials, from newspapers, television and others sources. Learners should also be encouraged to read the works of scholars on various topics.

For all this to happen, the teachers have to initiate the process by taking some steps before starting the course. At the beginning of the academic year, students may be asked to collect clippings from newspapers and magazines relating to different topics under the course — five year plans; allocation of funds to various sectors like agriculture, industry, services and for specific causes such as poverty and employment; key issues of rural development, environment, various

infrastructures, health, education and energy; and economic events in China and Pakistan. They have to maintain these clippings, and when the teacher starts teaching a particular topic, they can cull out those news items, which they have collected from the beginning of the course, and display/use them in the classroom. It is necessary for learners to build this collection right from the beginning of the course so that the relevent information is at hand as and when needed; this habit will also come in handy during later stages of education.

The schools will have to buy a hard copy of the Economic Survey for the latest year. You will notice that information relating to the Indian Economy is updated in the Economic Survey. It is necessary for the students to familiarise themselves with such reports and work on relevant activities. The statistical tables available as Appendix in the Economic Survey would be immensely helpful in understanding various issues.

While discussing a particular issue, discussion of the numerical information about the issue is inevitable. For instance, when we talk of growth rates — overall growth rates and growth of different sectors — though it may be necessary for the learners to have a rough idea about the trends in growth rates, they may also be encouraged to learn the process involved in reaching the level of growth and factors contributing to the trend rather than mere reproduction of tabular data of growth rate.

You will notice numbered boxes in all chapters. These boxes supplement the information given in the text. Through these boxes, an attempt has been made to lend a humane touch and, thus, bring the issue under discussion closer to real life. However, these boxes, as also 'Work These Out' activities, are not meant for examination/evaluation purposes.



Besides the relatively conventional 'Exercises', each chapter has 'Suggested Additional Activities' at the end and 'Work This/ These Out' as part of the text; the more elaborate of these can be treated as projects. Teachers



need to encourage the learners to explore beyond the text while attempting these activities.

Understandably, Information Technology facilities may not be available in all the schools, however, it is important to take note that various information relating to the Indian economy are available on the Internet. Students need to be introduced to the Internet and encouraged

viii

to access the websites of the various government departments to get the required information. For instance, the details relating to poverty are published by the Planning Commission. Students should know that



the Planning Commission of the Government of India has a website in which various reports relating to different aspects of India, including poverty, are available in the form of reports. Since it may not be always possible to

procure such reports in hard copy, students and teachers may attempt to download such reports from websites and use them in the classroom.

The reports such as Economic Surveys of the last 10 years are available on the website: http://www.budgetindia.nic.in. Many organisations change their website addresses. In case a website given in this book is not accessible, kindly search those websites through search engines such as Google (www.google.co.in).

For the first time, each chapter has been briefly summed up in the 'Recap' to facilitate learning. Also, please take note that sources for all tables have not been given with the table as these tables were sourced from various research material which have been covered under 'References' for each chapter.

We wish to reiterate the fact that the prime objective of this course on Indian economy is to introduce the basic macro issues of the Indian economy to the student community and to initiate a well-informed debate on our economy. We also stress that collaborative learning is an important aspect of this course, hence the involvement of students, as well as, teachers in collecting information on the Indian economy from other sources is necessary and such collected information should be used as important inputs for both teaching, as well as, learning about the Indian economy.

You can send your queries and feedback relating to any part of this book to the following address.

Programme Coordinator (Economics) Department of Education in Social Sciences National Council of Educational Research and Training Sri Aurobindo Marg New Delhi 110 016.

THE CONSTITUTION OF INDIA

PREAMBLE

WE, THE PEOPLE OF INDIA, having solemnly resolved to constitute India into a '[SOVEREIGN SOCIALIST SECULAR DEMOCRATIC REPUBLIC] and to secure to all its citizens :

JUSTICE, social, economic and political;

LIBERTY of thought, expression, belief, faith and worship;

EQUALITY of status and of opportunity and to promote among them all;

FRATERNITY assuring the dignity of the individual and the ²[unity and integrity of the Nation];

IN OUR CONSTITUENT ASSEMBLY this twenty-sixth day of November, 1949 do **HEREBY ADOPT, ENACT AND GIVE TO OURSELVES THIS CONSTITUTION.**

 Subs. by the Constitution (Forty-second Amendment) Act, 1976, Sec.2, for "Sovereign Democratic Republic" (w.e.f. 3.1.1977)
Subs. by the Constitution (Forty-second Amendment) Act, 1976, Sec.2, for "Unity of the Nation" (w.e.f. 3.1.1977)

CONTENTS

+

+

Forewor	RD	iii
UNIT I : DI	evelopment Policies and Experience (1947-1990)	1-35
CHAPTER 1:	Indian Economy on the Eve of Independence	3
-	Low Level of Economic Development under the Colonial Rule	4
_	Agricultural Sector	5
_	INDUSTRIAL SECTOR	7
-	Foreign Trade	8
-	DEMOGRAPHIC CONDITION	9
_	Occupational Structure	10
_	Infrastructure	11
CHAPTER 2	INDIAN ECONOMY 1950-1990	16
-	The Goals of Five Year Plans	19
-	Agriculture	22
-	Industry and Trade	27
-	TRADE POLICY: IMPORT SUBSTITUTION	30
UNIT II : E	CONOMIC REFORMS SINCE 1991	36-56
CHAPTER 3	: LIBERALISATION, PRIVATISATION AND GLOBALISATION : AN APPRAISA	AL 38
_	Background	39
-	LIBERALISATION	41
_	Privatisation	44
-	GLOBALISATION	45
_	Indian Economy During Reforms: an Assessment	48
		-
UNIT III: C	CURRENT CHALLENGES FACING THE INDIAN ECONOMY 5	57-178
CHAPTER 4	: Poverty	59
-	Who are the Poor?	60
-	How are Poor People Identified?	63
_	The Number of Poor in India	65

_	What Causes Poverty?	68
_	Policies and Programmes Towards Poverty Alleviation	72
-	POVERTY ALLEVIATION PROGRAMMES—A CRITICAL ASSESSMENT	75
CHAPTER 5	: HUMAN CAPITAL FORMATION IN INDIA	82
-	What is Human Capital?	84
_	Sources of Human Capital	84
-	Human Capital and Human Development	90
_	State of Human Capital Formation in India	91
_	Education Sector in India	92
_	FUTURE PROSPECTS	94
CHAPTER 6	: RURAL DEVELOPMENT	99
_	What is Rural Development?	100
_	Credit and Marketing in Rural Areas	101
_	Agricultural Market System	104
_	DIVERSIFICATION INTO PRODUCTIVE ACTIVITIES	106
-	SUSTAINABLE DEVELOPMENT AND ORGANIC FARMING	110
CHAPTER 7	: Employment: Growth, Informalisation and other Issues	116
_	Workers and Employment	118
	Workers and Employment Participation of People in Employment	118 119
	Participation of People in Employment	119
- - -	Participation of People in Employment Self-employed and Hired Workers	119 120
	Participation of People in Employment Self-employed and Hired Workers Employment in Firms, Factories and Offices	119 120 123
	Participation of People in Employment Self-employed and Hired Workers Employment in Firms, Factories and Offices Growth and Changing Structure of Employment	119 120 123 124
	Participation of People in Employment Self-employed and Hired Workers Employment in Firms, Factories and Offices Growth and Changing Structure of Employment Informalisation of Indian Workforce	119 120 123 124 127 130
- - - - - - - - - - -	Participation of People in Employment Self-employed and Hired Workers Employment in Firms, Factories and Offices Growth and Changing Structure of Employment Informalisation of Indian Workforce Unemployment	119 120 123 124 127
- - - - - - Chapter 8	Participation of People in Employment Self-employed and Hired Workers Employment in Firms, Factories and Offices Growth and Changing Structure of Employment Informalisation of Indian Workforce Unemployment Government and Employment Generation	119 120 123 124 127 130 132
- - - - - - Chapter 8 -	Participation of People in Employment Self-employed and Hired Workers Employment in Firms, Factories and Offices Growth and Changing Structure of Employment Informalisation of Indian Workforce Unemployment Government and Employment Generation : Infrastructure	119 120 123 124 127 130 132 139
- - - - - - Chapter 8 - - -	PARTICIPATION OF PEOPLE IN EMPLOYMENT SELF-EMPLOYED AND HIRED WORKERS EMPLOYMENT IN FIRMS, FACTORIES AND OFFICES GROWTH AND CHANGING STRUCTURE OF EMPLOYMENT INFORMALISATION OF INDIAN WORKFORCE UNEMPLOYMENT GOVERNMENT AND EMPLOYMENT GENERATION : INFRASTRUCTURE WHAT IS INFRASTRUCTURE?	119 120 123 124 127 130 132 139 140
- - - - - - - - - - - - - - - - - - -	Participation of People in Employment Self-employed and Hired Workers Employment in Firms, Factories and Offices Growth and Changing Structure of Employment Informalisation of Indian Workforce Unemployment Government and Employment Generation : Infrastructure What is Infrastructure? Relevance of Infrastructure	119 120 123 124 127 130 132 139 140 141

+

╀

xii

CHAPTER	9 : Environment and Sustainable Development	162
-	Environment — Definition and Functions	163
-	STATE OF INDIA'S ENVIRONMENT	167
-	Sustainable Development	171
-	STRATEGIES FOR SUSTAINABLE DEVELOPMENT	172
UNIT IV	: Development Experiences of India : A Comparison with Neighbours	179-197
CHAPTER	10 : Comparative Development Experiences of India and its Neighbours	181
-	Developmental Path — A Snapshot View	182
-	Demographic Indicators	185
-	GROSS DOMESTIC PRODUCT AND SECTORS	186
-	INDICATORS OF HUMAN DEVELOPMENT	189
-	Development Strategies — an Appraisal	190
	Glossary	198-206

+

+

xiii

Constitution of India Part IV A (Article 51 A)

Fundamental Duties

It shall be the duty of every citizen of India —

- (a) to abide by the Constitution and respect its ideals and institutions, the National Flag and the National Anthem;
- (b) to cherish and follow the noble ideals which inspired our national struggle for freedom;
- (c) to uphold and protect the sovereignty, unity and integrity of India;
- (d) to defend the country and render national service when called upon to do so;
- (e) to promote harmony and the spirit of common brotherhood amongst all the people of India transcending religious, linguistic and regional or sectional diversities; to renounce practices derogatory to the dignity of women;
- (f) to value and preserve the rich heritage of our composite culture;
- (g) to protect and improve the natural environment including forests, lakes, rivers, wildlife and to have compassion for living creatures;
- (h) to develop the scientific temper, humanism and the spirit of inquiry and reform;
- (i) to safeguard public property and to abjure violence;
- (j) to strive towards excellence in all spheres of individual and collective activity so that the nation constantly rises to higher levels of endeavour and achievement;
- *(k) who is a parent or guardian, to provide opportunities for education to his child or, as the case may be, ward between the age of six and fourteen years.

⁽k) was inserted by the Constitution (86th Amendment) Act, 2002 (with effect from 1 April 2010).



Note: The Article 51A containing Fundamental Duties was inserted by the Constitution (42nd Amendment) Act, 1976 (with effect from 3 January 1977).